Outside Online

A New Plan to Make Camping in National Parks Worse

A controversial Interior Department advisory committee has made a series of recommendations aimed at privatizing campgrounds on public lands



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A controversial advisory panel for the Interior Department has <u>outlined a plan</u> to privatize national-park

campgrounds, allow commercialized services such as Wi-Fi and food trucks, and limit benefits for seniors. Critics fear that the plan will create financial barriers to entry by upping fees and erode the visitor experience by increasing crowding and noise pollution. Unsurprisingly, it represents yet <u>another step toward public-lands privatization</u> and an attempt to enrich the current administration's cronies.

The plan's recommendations were contained in a memo published last month by the "Made in America" Outdoor Recreation Advisory Committee, a group that was created by former interior secretary Ryan Zinke in 2017 and consists of executives from the RV and hospitality industries, proponents of park privatization, and companies with direct business ties to the National Park Service.

"Privatizing America's public campgrounds and jacking up national-park fees to appease big-business concessionaires and powerful corporate campaign donors is just the latest egregious attempt to rip public lands out of public hands," says Jayson O'Neill, deputy director of the watchdog group Western Values Project.

The memo states up front that campgrounds are "excellent candidates for partner management under concessions and leases." From there it offers a series of recommendations aimed at turning over campground operations to private companies while bringing in additional concessionaires for "modernization, enhancement, or even new construction." It also proposes indexing campground prices to reflect inflation and the market (i.e., higher-priced private campgrounds outside park boundaries). Under the committee's suggestions, the Park Service would also implement blackout periods for discounted senior-citizen camping fees during peak seasons. Concessions companies would also be offered free housing within the parks.

The memo also calls for "categorical permissions" to sidestep environmental impact reviews for campground expansion and development. That lines up with the Trump administration's <u>efforts to</u> <u>weaken the bedrock National Environmental Policy Act</u>, which compels federal agencies to consider the environmental impact of projects, says Mike Finley, a retired Park Service employee who served as superintendent of Yellowstone National Park from 1994 to 2001 and of Yosemite and the Everglades before that.

The committee calls for these recommendations to be implemented through a pilot program in five to ten locations, which could then be expanded to other parks and agencies within the Department of the Interior that oversee public lands, like the Bureau of Land Management.

The proposals are meant to remedy a campground system that the committee calls the "victim" of a \$12 billion maintenance backlog, charging that it "fails to meet expectations of the contemporary camping market" and is "an underperforming asset."

My questions are: What exactly are the expectations of the contemporary camping market, and should the National Park Service be required to meet them? (Probably not.) Should we consider our national parks a performing asset? (Never.) And is the Park Service actually being victimized by the \$12 billion maintenance backlog? (No.)

Grass in a national-park campground? I hope Miller's customers don't despair of the elk that come to eat that grass, hemming the tourists into their vehicles with a shake of their pointed antlers. But apparently that's where the contemporary camping market prefers to stay—sprawled shouting-distance

apart in bus-size RVs, relaxing to the hum of their air-conditioners with their iPads on their laps.

Accommodating larger RVs invariably means more pavement, a larger physical footprint, and more noise from generators, says Finley. "Every additional piece of infrastructure means less animal habitat, more disturbance, and fewer pristine views," he says. Expanding or adding additional campgrounds means more people in parks, which already have RVs and cars idling for an hour outside entrance stations. In 2018, national-park visitation topped 318 million, just down from a record 330 million the year before.

National parks aren't meant to be a performing asset, says Finley, but rather preserve and protect spectacular places and provide unique visitor experiences. It's obvious, says Finley, "that these ideas have nothing to do with the quality of the visitor experience and everything to do with serving industry interest."

More amenities like Wi-Fi and electricity will inevitably mean price increases, he says, as is foreshadowed by the memo's proposal to index prices to the campground market outside national parks. The last time the Trump administration proposed hefty national-park fee increases, it faced intense backlash: its 2018 plan to double entrance fees at the 17 most popular parks was assailed by critics who argued that raising prices would unduly affect children and underprivileged populations who benefit from visiting national parks.

The committee's recommendations can be implemented by interior secretary David Bernhardt in much the same way the <u>recent order to allow e-bikes</u> in national parks was enacted—handed down through former acting National Park Service director Daniel Smith last month. Though there are potential legal challenges to orders issued by <u>acting directors</u> who haven't been confirmed by the Senate (which is also the case with current acting director David Vela), the best chance to halt such initiatives is probably with public outcry, the way the price hikes at national parks were blunted, says O'Neill.

O'Neill says the memo's mention of the \$12 billion National Park Service maintenance backlog is another Trump-administration tactic to justify the privatization or commodification of public lands. The argument goes that, facing such expenditures, the Park Service should look to cut costs by letting private companies run park concessions, which private companies can allegedly do more efficiently.

Watchdog groups, however, dispute whether the maintenance backlog is truly an issue. Nicole Gentile, who directs the public-lands program at the Center for American Progress, reported in 2017 that more than half of the \$12 billion tab is for road maintenance, which typically comes from a separate budget from the parks-maintenance bill. She also found that only \$1.3 billion is considered priority maintenance, and that another \$389 million was earmarked for facilities where concessionaires run forprofit hotels, gift shops and, yes, campgrounds. "The backlog should be understood in context," says Gentile. "It shouldn't be used as a Trojan horse to increase privatization in parks. Concessionaires, not taxpayers, should be paying for upkeep on commercial facilities inside parks, and the federal government should appropriately fund the Park Service." And while Bernhardt decries the alleged \$12 billion backlog, Gentile points out, he praised the proposed Trump-administration budget that would have cut nearly \$500 million from the Park Service.

Reporting by *The Washington Post* revealed that Interior Department staffers initially flagged several members of the "Made in America" Outdoor Recreation Advisory Committee for conflict of interest, including two whose companies have direct contracts with the National Park Service. Bruce Fears is president of Aramark, which holds a \$2 billion contract to run hotels, eateries, and campgrounds in national parks. Jim Jacobs is co-CEO of Delaware North, a concessionaire best known for extorting the Park Service for \$12 million in a trademark dispute over Yosemite's famous Ahwahnee Hotel and Camp Curry. The Jacobs family has also donated at least \$167,700 to Trump's various campaigns and political committees.

Committee member Linda Craghead serves as Kansas's assistant secretary for parks and tourism and, notes *the Post*, touts: "key business strategies to transition the state park system from dependence on state funding to a self-sufficient business model." Notably absent on the committee are any of the applicants from the human-power-oriented Outdoor Industry Association or any personnel from the agencies that actually administer the lands in question—the Park Service, the BLM, or the U.S. Fish and Wildlife Service.

Calls for park privatization and industrialization aren't new, notes former superintendent Finley. "I fought the industrial-tourism bastards for years," he says.

In light of the committee's proposals to reshape our public lands, the words of Edward Abbey, who famously polemicized the practice in <u>Desert Solitaire</u>, remain prescient: "Industrial Tourism is a threat to the national parks. But the chief victims of the system are the motorized tourists. They are being robbed and robbing themselves. So long as they are unwilling to crawl out of their cars they will not discover the treasures of the national parks and will never escape the stress and turmoil of the urban-suburban complexes which they had hoped, presumably, to leave behind for a while."